Message Text

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ACTION EA-14

INFO OCT-01 EUR-25 ADP-00 AID-20 BNDD-05 CIAE-00 INR-09

IO-12 JUSE-00 NSAE-00 RSC-01 SNM-02 SY-07 TRSE-00

USIA-12 NSC-10 SCI-06 OMB-01 SS-14 IGA-02 DODE-00 H-02

AGR-20 ABF-01 RSR-01 /165 W

----- 129040 R 230242 Z MAR 73

FM AMCONSUL HONG KONG

TO SECSTATE WASHDC 6380

INFO AMEMBASSY BANGKOK

AMEMBASSY LONDON

AMEMBASSY RANGOON

AMEMBASSY VIENTIANE

CONFIDENTIAL HONG KONG 2833

E. O. 11652: GDS

TAGS: SNAR HK UK XC

SUBJECT: NARCOTICS COMMISSIONER ROLPH'S SEASIA VISIT

REF: A) HK 2797

B) HK 1768 (NOTAL)

SUMMARY: HONG KONG NARCOTICS COMMISSIONER NORMAN ROLPH MET WITH CONGEN OFFICERS MARCH 21 TO DISCUSS HIS RECENT VISIT TO BANGKOK, VIENTIANE, AND RANGOON. HE EXPRESSED CONSIDERABLE APPRECIATION FOR ASSISTANCE AND INFORMATION PROVIDED BY THREE AMERICAN EMBASSIES INVOLVED. ROLPH CURRENTLY PREPARING REPORT, WHICH HOPEFULLY WILL BE SUBMITTED TO LONDON IN ABOUT THREE WEEKS. APPARENTLY, HIS RECOMMENDATIONS WILL INCLUDE: ASSIGNMENT OF HKG NARCOTICS OFFICIAL TO BRITISH EMBASSY, BANGKOK; PROPOSAL FOR BILATERAL US- UK (WITH HKG MEMBERSHIP) STUDY OF SEASIAN NARCOTICS PROBLEM, INCLUDING PREEMPTIVE BUYING OF OPIUM. END SUMMARY.

 $1. \ \ ROLPH\ OPENED\ CONVERSATION\ WITH\ HIGHLY\ COMPLIMENTARY\ STATEMENT\ OF\ APPRECIATION\ FOR\ ARRANGEMENTS\ AND\ BRIEFINGS\ BY\ EMBASSIES\ CONFIDENTIAL$

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VIENTIANE, RANGOON, AND BANGKOK. HE WAS IMPRESSED BOTH BY THE INTEREST TAKEN BY TOP- LEVEL EMBASSY OFFICIALS AS WELL AS QUALITY OF MEN IN THE FIELD. HE ASKED PARTICULARLY THAT HIS APPRECIATION BE EXPRESSED TO ALL THREE EMBASSIES FOR THEIR ASSISTANCE.

- 2. ROLPH IS CURRENTLY PREPARING REPORT ON TRIP ALONG WITH VARIOUS RECOMMENDATIONS. HE HOPES TO COMPLETE THE REPORT, OBTAIN THE GOVERNOR'S APPROVAL FOR SUBMISSION TO LONDON, AND HAVE REPORT IN LONDON IN ABOUT THREE WEEKS. WHILE NOT STATING PRECISELY WHAT HIS RECOMMENDATIONS WILL BE, WE ASSUME FROM CONVERSATION THAT ONE DEFINITELY INCLUDED WILL BE ASSIGNMENT OF HKG NARCOTICS OFFICIAL IN BRITISH EMBASSY, BANGKOK. ROLPH INDICATED THAT HIS VISIT HAD HELPED FOCUS SOME ATTENTION BY BRITISH EMBASSIES ON THE PROBLEM BUT HE APPARENTLY BELIEVES THAT BRITISH ARE NOT DOING EVERYTHING POSSIBLE TO DISCOURAGE NARCOTICS GROWING AND TRAFFICKING IN SEA.
- 3. ANOTHER POSSIBLE RECOMMENDATION IS INVITATION TO THAI, BURMESE, AND LAOTIAN NARCOTICS OFFICIALS TO VISIT HONG KONG. ROLPH SEES THESE PRIMARILY AS GOODWILL- TYPE VISITS WITH FEW VISIBLE IMMEDIATE PAYOFFS. HE PERSONALLY DOES NOT BELIEVE BURMESE WILL COME AND HAS DIFFICULTIES WITH THAI INVITATION SINCE HE CLAIMS THAIS ALWAYS PROVIDE FIRST- CLASS TICKETS, ALL AMENITIES IN THAILAND, AND FIRST- CLASS SHOW FOR VISITORS, SOMETHING WHICH HKG WILL NOT DO.
- 4. THIRD POSSIBLE RECOMMENDATION, AND ONE WE BELIEVE MOST IMPORTANT, WOULD BE FOR BILATERAL US- UK GROUP TO STUDY SEA NARCOTICS SITUATION IN DEPTH, DETERMINE PRECISE MUTUAL GOALS, AND TAKE A HARD, COLD PROFESSIONAL AND TECHNICAL LOOK AT WHAT CAN BE DONE TO MEET THOSE GOALS. JOINT STUDY WOULD INCLUDE CONSIDERATION OF PREEMPTIVE PURCHASE OF OPIUM. ROLPH ENVISAGES HKG REPRESENTATION ON UK DELEGATION.
- 5. ROLPH'S PERSONAL PREFERENCE REMAINS FOR MIXED LAW ENFORCE-MENT, CROP SUBSTITUTION, AND PREEMPTIVE BUYING PROGRAMS. HE CONSIDERS LAW ENFORCEMENT CAPABLE OF CONTROLLING ONLY TEN PERCENT OF CURRENT DRUG EXPORTS FROM GOLDEN TRIANGLE. CROP SUBSTITUTION HE SEES PRIMARILY AS A LONG-TERM PROSPECT. THUS, HE FAVORS CONSIDERATION OF PREEMPTIVE BUYING. HE ESTIMATES THAT OPIUM PURCHASE WOULD HAVE IMMEDIATE EFFECT ON FLOW OF NARCOTICS TO CONFIDENTIAL

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HONG KONG AND US AND BELIEVES PURCHASE WOULD BE A RELATIVELY

INEXPENSIVE, TEMPORARY COMMITMENT OF FUNDS LEADING TO EVENTUAL CROP SUBSTITUTION PROGRAM. MODALITIES OF METHOD OF PURCHASE, TRANSPORTING, DESTROYING, DISCOURAGING INCREASED PRODUCTION, ENGAGING IN COMPETITIVE BUYING WITH NORMAL NARCOTICS PURCHASERS ALL COULD BE TOPICS FOR BILATERAL STUDY GROUP, IF IT OPTS TO TAKE THIS ROAD.

6. ROLPH OBVIOUSLY SEEKING SOME SOLUTION FOR HONG KONG'S PROBLEM WHICH HE CLAIMS CANNOT BE HANDLED MERELY BY LAW ENFORCEMENT IN HONG KONG WITHOUT ATTACKING SOURCE OF SUPPLY. HE EQUATES US PROBLEM WITH HONG KONG'S, I. E., HOW TO STOP AT SOURCE. HIS COMMENTS ON VALUE OF PREEMPTIVE PURCHASES, WE BELIEVE, SHOULD BE CONSIDERED, ESPECIALLY WITHIN CONTEXT OF PROPOSED US- UK BILATERAL STUDY GROUP, IF SUCH GROUP APPROVED. WE ARE CURRENTLY CONSIDERING THIS TYPE OF PROPOSAL AND HOPE TO BE ABLE TO PRODUCE COMPANION RECOMMENDATION BY TIME ROLPH'S PROPOSALS ARE ON WAY TO LONDON.

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